

Message Text

CONFIDENTIAL

PAGE 01 LA PAZ 01578 241649Z
ACTION SNM-02

INFO OCT-01 ISO-00 ARA-10 SS-14 INR-05 OES-02 ABF-01
EB-04 IGA-01 SP-02 /042 W
-----020221 241701Z /45
R 241338Z FEB 78
FM AMEMBASSY LA PAZ
TO SECSTATE WASHDC 9572

C O N F I D E N T I A L LA PAZ 1578

STADIS////////////////////////////////////

LIMDIS

E.O. 11652: GDS
TAGS: SNAR
SUBJECT: COCA CROP SUBSTITUTION (RURAL DEVELOPMENT)

REF: STATE 43089

1. THE AMBASSADOR HAD NOT YET ARRIVED AT POST WHEN THE SELECT COMMITTEE MISSION AND GAO STAFF VISITED BOLIVIA; THEREFORE, THE FIRST POINT IS THAT HE IS ONE "EMBASSY OFFICIAL" WHOSE VIEWS ARE NOT AT ALL REPRESENTED BY THE STATEMENTS QUOTED IN REFTEL.

2. MY INVESTIGATIONS INDICATED THAT THE EXCERPTS FROM THE REPORT OF THE SELECT COMMITTEE ON NARCOTICS ABUSE AND CONTROL AND FROM THE DRAFT GAO REPORT ON DRUG CONTROL EFFORTS IN SOUTH AMERICA CITED IN PARA 1 OF REFTEL ALSO DO NOT RPT NOT REPRESENT FAIRLY THE THINKING OF MISSION STAFF. THEY APPARENTLY REPRESENT MISINTERPRETATION OF RESPONSES TO CONGRESSIONAL COMMITTEE MEMBERS' AND GAO'S EFFORTS TO GET SIMPLE YES OR NO REPLIES TO A SERIES OF COMPLEX QUESTIONS.

3. BOTH GROUPS ASKED THE QUESTION QTE CAN YOU EXPECT TO FIND A SUBSTITUTE CROP FOR COCA WHICH WILL GIVE THE FARMER AN
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 LA PAZ 01578 241649Z

EQUAL INCOME? UNQTE TO THIS QUESTION THE EMBASSY, AID MISSION AND DEA REPLY WAS NO RPT NO. ON NUMEROUS OCCASIONS CHARGE (OR DCM), AID MISSION DIRECTOR AND OTHERS REPEATEDLY EXPLAINED TO BOTH GROUPS THAT CROP SUBSTITUTION WILL NOT WORK ALONE. WHAT IS INVOLVED IS A CARROT-AND STICK APPROACH. THE AVAILABILITY OF CROP SUBSTITUTES MUST BE ACCOMPANIED BY (1) INVESTMENT IN PROCESSING, TRANSPORT AND

MARKETING FACILITIES WHICH WILL INCREASE INCOME TO THE REGION, (2) GENERAL INVESTMENT IN COMMUNITY DEVELOPMENT TO ENHANCE NON-MONETARY INCOME ASPECTS OF WELFARE AND, CRITICALLY (3) ADEQUATE AND EFFICIENT CONTROL PROCEDURES. THE PURPOSE OF "CROP SUBSTITUTION" IN THIS BROADER CONTEXT IS ONE ELEMENT OF AN APPROACH TO MINIMIZING THE NEGATIVE ECONOMIC EFFECTS OF NOT GROWING COCA AND SUPPORT ON ADEQUATE LEVEL OF GENERAL WELFARE FOR THE INHABITANTS OF THE REGION.

4. THE DEPARTMENT IS CORRECT (PARA 2 REFTL) IN NOTING THE MISUNDERSTANDING WHICH ARISES OUT OF THE CONCEPT OF STRAIGHT QTE CROP SUBSTITUTION UNQTE. IT APPEARED EVIDENT TO THE EMBASSY THAT THE CODEL AND, TO A LESSER EXTEND, THE GAO REPRESENTATIVES WERE ATTEMPTING TO REINFORCE A PRECONCEIVED OPINION. THERE IS LITTLE ROOM TO SUSPECT OTHERWISE GIVEN THE NUMBER OF TIMES THEY WENT OVER THE SAME SUBJECT. TIME AND AGAIN WE STRESSED: CROP SUBSTITUTION ALONE, NO--CROP SUBSTITUTION WITH REGIONAL ECONOMIC DEVELOPMENT AND CONTROLS, YES.

5. TO THE AMBASSADOR THIS UNFORTUNATE INCIDENT ILLUSTRATES THE DESIRABILITY OF NOT RPT NOT USING THE TERMINOLOGY "CROP SUBSTITUTION" WHICH IMPLIES TO MANY PEOPLE A SIMPLE MECHANISTIC PROCESS WHICH FAR UNDERESTIMATES THE COMPLEXITY AND DURATION OF THE MULTIPHASE PROCESS (ECONOMIC, AGRICULTURAL AND SOCIAL RESEARCH; CROP DEVELOPMENT; INVESTMENT IN INFRA-CONFIDENTIAL

CONFIDENTIAL

PAGE 03 LA PAZ 01578 241649Z

STRUCTURE--ROADS, ELECTRIFICATION,ETC.--NECESSARY TO MARKET AND UPGRADE OR PROCESS THE CROP; COMMUNITY DEVELOPMENT; CROP REGISTRATION AND ENFORCEMENT OF ACREAGE LIMITS) WHICH, UNLIKE THE POPULAR IMAGE OF "CROP SUBSTITUTION", CAN RPT CAN ULTIMATELY ACHIEVE OUR NARCOTICS AND DEVELOPMENT OBJECTIVES. BOEKER

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGRICULTURAL DEVELOPMENT, DRUG ABUSE
Control Number: n/a
Copy: SINGLE
Draft Date: 24 feb 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978LAPAZ01578
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780086-0488
Format: TEL
From: LA PAZ
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780217/aaaaaoiw.tel
Line Count: 100
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: c2d038d0-c288-dd11-92da-001cc4696bcc
Office: ACTION SNM
Original Classification: CONFIDENTIAL
Original Handling Restrictions: LIMDIS, STADIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: LIMDIS, STADIS
Reference: 78 STATE 43089
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 06 jul 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3489874
Secure: OPEN
Status: NATIVE
Subject: COCA CROP SUBSTITUTION (RURAL DEVELOPMENT)
TAGS: SNAR, BL
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/c2d038d0-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014